Barking and Dagenham Retail and Town Centre Study Addendum

London Borough of Barking and Dagenham Friday, June 19, 2020





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1.0 Introduction

- Lichfields was commissioned by the London Borough of Barking and Dagenham (LBBD) to prepare the Borough wide Economic Development Study May 2014 (EDS). A partial update of the EDS, relating to retail and leisure uses was prepared in September 2019. This report provides an addendum to the 2019 Update.
- This addendum updates the retail and food/beverage floorspace projections adopting Experian's latest (post Brexit) forecasts for consumer expenditure, home shopping/special forms of trading (SFT) and sales density growth as published in February 2020 (Retail Planner Briefing Note 17).
- 1.3 The updated floorspace capacity projections are summarised in in Section 2 of this report, and the revised capacity model tables are shown in Appendix 2, 3 and 4.
- Section 3 of this addendum also includes a review of the draft Regulation 19 Local Plan policies and supporting text in terms of their conformity with the new NPPF, New London Plan and the previous policy review and recommendations set out in the 2019 Update. The following draft policies include elements relevant to retail and town centres:
 - SP5 (part) Promoting inclusive economic growth;
 - Figure 2 LBBD town centre hierarchy;
 - DME 3- Encouraging vibrant, resilient and characterful town centres;
 - DME 4 Over-concentration of hot food takeaways, betting shops and pay day loan shops;
 - DME 5 Visitor accommodation; and
 - DME 6 Evening Economy.

Updated floorspace capacity assessment

This section updates the quantitative scope for new retail floorspace in LBBD in the period from 2019 to 2034. The updated projections adopt Experian's latest forecasts for expenditure, special forms of trading (SFT) and sales density growth.

Expenditure forecasts

- All monetary values expressed in this update report are at 2017 prices, consistent with previous 2019 Update report.
- Experian's latest EBS national expenditure information (Experian Retail Planner Briefing Note 17 February 2020) has been used to forecast expenditure within the study area. Experian's EBS growth forecast rates for 2018 to 2021 reflect recent post-Brexit economic circumstances, but do not take account of the current Covid-19 crisis. The forecast changes are as follows:
 - convenience goods: -0.4% for 2018 to 2019, 0% for 2019 to 2020 and 0.5% from 2020 to 2021:
 - comparison goods: 3.9% for 2018 to 2019, 3.0% for 2019 to 2020 and 3.2% from 2020 to 2021:
 - leisure: -0.5% for 2018 to 2019, 0.9% for 2019 to 2020 and 1.0% from 2020 to 2021.
- 2.3 These short term forecasts, particularly for comparison goods and leisure, may be optimistic in the light of the coronavirus crisis.
- In the longer term it is more difficult to forecast year on year changes in expenditure. Experian's medium term growth average forecasts have been adopted (2022 to 2026), as follows:
 - convenience goods: 0.1% per annum after 2021;
 - comparison goods: 3.2% per annum growth after 2021; and
 - leisure: 1.2% per annum after 2021.
- 2.5 These growth figures relate to real growth and exclude inflation.
- 2.6 Experian's latest adjusted deductions for SFT in 2018 are:
 - 3.8% of convenience goods expenditure; and
 - 16.8% of comparison goods expenditure.
- 2.7 The projections provided by Experian suggest that these percentages could increase to 6.6% and 25.2% by 2034 respectively.
- Table 2 in Appendix 2 sets out the updated forecasts for spending per head on convenience goods within each zone in the study area up to 2034. Forecasts for comparison goods spending per capita are shown in Table 2 in Appendix 3 and food/beverage expenditure is shown in Table 2 in Appendix 4.
- As a consequence of growth in population and per capita spending, total convenience goods spending within the study area is forecast to increase by 26% from £772.65 million in 2019 to £975.9 million in 2034, as shown in Table 3 (Appendix 2).
- 2.10 Comparison goods spending is forecast to increase by 83% between 2019 and 2034, increasing from £1,021.35 million in 2019 to £1,865 million in 2034, as shown in Table 3 (Appendix 3).

Food and beverage spending is forecast to increase by 51% between 2019 and 2034, increasing from £361.87 million in 2019 to £546.04 million in 2034, as shown in Table 3 (Appendix 4).

Increases in turnover densities

- Experian's Retail Planner Briefing Note 17, February 2020 indicates comparison goods retail sales floorspace is expected to increase its average sales density by 3.6% per annum during 2020 and 2021; 3.2% per annum during 2022 to 2026 and 2.7% per annum beyond 2026. These increases have been adopted and will absorb much of the future expenditure growth.
- For convenience goods retail, Experian indicates sales floorspace is expected to increase its average sales density by 0.3% during 2020, 0.5% during 2021 and 0% growth beyond 2021.
- Experian does not provide projections for food and beverage sales densities. An average growth rate of 1% per annum has been adopted, consistent with the 2019 Update.

Capacity for convenience goods floorspace

- Taking commitments into account, available convenience goods expenditure has been projected forward to 2024, 2029 and 2034, and is summarised in Table 12 in Appendix 2. Convenience expenditure available to facilities within the Borough is expected to increase from £406.06 million in 2019 to £531.01 million in 2034. Growth rate in turnover efficiency has been adopted, as recommended by Experian (Retail Planner Briefing Note 17 February 2020).
- Table 12 subtracts the benchmark turnover of existing and committed floorspace from available expenditure to calculate the amount of surplus expenditure that may be available for further new development. Within the Borough, there is a projected convenience goods expenditure deficit of -£31.31 million at 2024, due to the implementation of commitments. Continued expenditure growth creates a small surplus of +£9.5 million at 2029, increasing to a surplus of +£61.48 million by 2034. The comparable 2034 projection in the 2019 Update was marginally higher at +£64.47 million.
 - The surplus expenditure projections have been converted into potential new floorspace estimates in Table 13 in Appendix 2 and summarised in Table 2.1 below.

Table 2.1 Convenience Goods Floorspace Capacity (sq.m gross)

| Area | 2024 | 2029 | 2034 |
|-----------------------------------|--------|--------|--------|
| Barking (Zone 1 - West) | -1,725 | 274 | 3,574 |
| Dagenham (Zone 2) | 1,155 | 2,622 | 3,648 |
| Chadwell Heath (Zone 3) | -519 | -327 | -129 |
| Green Lane (Zone 3) | -2,309 | -1,724 | -1,029 |
| Barking Riverside (Zone 1 – East) | -299 | 276 | 1,198 |
| Total | -3,698 | 1,122 | 7,261 |

Source: Table 13, Appendix 2

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Surplus expenditure up to 2029 indicates that there is a small medium-term requirement for additional convenience goods floorspace in the Borough of 1,122 sq.m gross at 2029 but increasing to 7,261 sq.m gross by 2034, primarily due to population growth. The 2019 Update suggested a similar projection of 7,486 sq.m gross by 2034.

Capacity for comparison goods floorspace

Taking commitments into account, available comparison goods expenditure has been projected forward to 2024, 2029 and 2034, and is summarised in Table 12 in Appendix 3. Comparison

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goods expenditure available to facilities within the Borough is expected to increase from £187.74 million in 2019 to £383.71 million in 2034.

Table 12 in Appendix 3 subtracts the turnover of existing floorspace from available expenditure to calculate the amount of surplus expenditure available for new development. Within the Borough, there is an expenditure deficit up to 2029, if commitments are implemented. By 2034 there will be an expenditure surplus of +£22 million. The comparable 2034 projection in the 2019 Update was higher at +£60.11 million.

Surplus comparison expenditure has been converted into comparison goods floorspace projections in Table 13 in Appendix 3, as summarised in Table 2.2 below.

Table 2.2 Comparison Goods Floorspace Capacity (sq.m gross)

| Area | 2024 | 2029 | 2034 |
|-----------------------------------|--------|--------|-------|
| Barking (Zone 1 - West) | -3,630 | -1,658 | 2,193 |
| Dagenham (Zone 2) | -2,769 | -1,345 | -194 |
| Chadwell Heath (Zone 3) | -254 | -106 | 176 |
| Green Lane (Zone 3) | -85 | 18 | 181 |
| Barking Riverside (Zone 1 – East) | -620 | 95 | 1,418 |
| Total | -7,358 | -2,997 | 3,774 |

Source: Table 13, Appendix 3

The surplus of available expenditure up to 2029 indicates there is no medium-term requirement for additional comparison goods floorspace in the Borough, over and above commitments. There is a small long-term requirement for 3,774 sq.m gross by 2034. The 2019 Update suggested a higher projection of 11,122 sq.m gross by 2034, due to higher expenditure growth and lower forecast increases in SFT and sales densities.

Capacity for food/beverage floorspace

Available food and beverage expenditure has been projected forward to 2024, 2029 and 2034, and is summarised in Table 12, Appendix 4. The amount of expenditure attracted to the Borough is expected to increase from £85.35 million in 2019 to £143.31 million in 2034. Surplus expenditure growth projections are shown in Table 13 in Appendix 4 and summarised in Table 2.3 below. The projections in Table 2.3 are over and above commitments.

Table 2.3 Food and Beverage Floorspace Capacity (sq.m gross)

| Area | 2024 | 2029 | 2034 |
|------------------------------------|--------|--------|-------|
| Barking (Zone 1 - West) | -1,698 | -1,053 | 155 |
| Dagenham (Zone 2) | -614 | 124 | 687 |
| Chadwell Heath/Green Lane (Zone 3) | -120 | 280 | 769 |
| Barking Riverside (Zone 1 – East) | -713 | -244 | 472 |
| Total | -3,144 | -892 | 2,084 |

Source: Table 13, Appendix 4

The surplus of available expenditure up to 2029 indicates there is no medium-term requirement for additional food/beverage floorspace in the Borough, over and above commitments. There is a small long-term requirement for 2,084 sq.m gross by 2034. The 2019 Update suggested a slightly higher projection of 2,693 sq.m gross by 2034.

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Accommodating growth

The capacity assessment for new retail floorspace suggests there is some limited scope for new retail development within LBBD, over and above commitments during the study period up to 2034. Tables 2.4 and 2.5 below summarise the floorspace requirements in LBBD to 2029 and 2034, again over and above commitments. If implemented, planned commitments (with planning permission) are expected to provide around 22,700 sq.m gross of Class A1 to A5 floorspace.

Table 2.4 Summary of Class A1, A3 to A5 Floorspace Requirements up to 2029 (sq.m gross)

| Area | A1 Convenience (sq.m gross) | A1 Comparison (sq.m gross) | A3-A5 Food/beverage | Total (sq.m gross) |
|------------------------------------|-----------------------------|----------------------------|------------------------|--------------------|
| | , , , | , , , | (sq.m gross) | , |
| Barking (Zone 1 - West) | 274 | -1,658 | -1,053 | -2,347 |
| Dagenham (Zone 2) | 2,622 | -1,345 | 124 | 1,401 |
| Chadwell Heath/Green Lane (Zone 3) | -2,051 | -88 | 280 | -1,859 |
| Barking Riverside (Zone 1 - East) | 276 | 95 | -244 | 127 |
| Total | 1,122 | -2,997 | -892 | -2,767 |

Source: Table 13, Appendix 2; Table 13, Appendix 3; and Table 13, Appendix 4

Table 2.5 Summary of Class A1, A3 to A5 Floorspace Requirements up to 2034 (sq.m gross)

| Area | A1 Convenience (sq.m gross) | A1 Comparison (sq.m gross) | A3-A5 Food/beverage | Total (sq.m gross) |
|------------------------------------|-----------------------------|----------------------------|------------------------|-----------------------|
| | | , | (sq.m gross) | |
| Barking (Zone 1 - West) | 3,574 | 2,193 | 155 | 5,922 |
| Dagenham (Zone 2) | 3,648 | -194 | 687 | 4,141 |
| Chadwell Heath/Green Lane (Zone 3) | -1,158 | 357 | 769 | -32 |
| Barking Riverside (Zone 1 - East) | 1,198 | 1,418 | 472 | 3,088 |
| Total | 7,262 | 3,774 | 2,084 | 13,120 |

Source: Table 13, Appendix 2; Table 13, Appendix 3; and Table 13, Appendix 4

As indicated in the 2019 Update, vacant premises should help to accommodate some future growth. If the existing shop vacancy rate reduced to 4% then re-occupied vacant space could accommodate the following new floorspace:

| • | Dagenham Heathway | 600 sq.m gross |
|---|--------------------------------|------------------|
| • | Chadwell Heath | 300 sq.m gross |
| • | Green Lane | 100 sq.m gross |
| • | Local centres/parades – Zone 2 | 1,800 sq.m gross |
| • | Local centres/parades – Zone 3 | 600 sq.m gross |

Reoccupied vacant shop units in total could accommodate up to 3,400 sq.m gross. If this reduction in vacant units can be achieved, then the overall Class A1 to A5 floorspace projection for LBBD up to 2034 will reduce from about 13,100 sq.m gross to 9,700 sq.m gross. The four main centres are likely to remain the focus for Class A1 comparison goods retail use, particularly in Barking town centre.

Development opportunities in Barking Town Centre, not currently committed, that could accommodate longer term residual growth include:

- · Barking Station, Barking Town Centre; and
- · London Road/Linton Road/George Street, Barking Town Centre.
- Development opportunity sites in Barking Town Centre could physically accommodate over 10,000 sq.m gross of Class A1 to A5 uses and could accommodate the long-term (2034) floorspace projection.
- 2.30 In Dagenham (Zone 2) the re-occupation of vacant floorspace (up to 2,400 sq.m gross) would leave residual new floorspace of about 1,700 sq.m gross by 2034. Given the limited development opportunities to accommodate growth in Dagenham Heathway, it may be appropriate to direct longer-term residual floorspace capacity towards the major housing growth area at Barking Riverside.
- In Chadwell Heath and Green Lane (Zone 3) the reoccupation of vacant units in local centres/parades in Zone 3 (1,000 sq.m gross) would leave limited scope for further new floorspace by 2034. There is no need to allocate sites for Class A1 to A5 use within Zone 3.

Employment

2.32 The Homes and Communities Agency' Employment Density Guide 2010 suggests the following employment densities (full time equivalent – FTE jobs):

| • | Class A1 retail (high street) | one FTE per 19 sq.m (NIA) |
|---|---|---------------------------|
| | Class A1 retail (food superstores) | one FTE per 17 sq.m (NIA) |
| • | Class A1 retail (other superstores/retail warehouses) | one FTE per 90 sq.m (NIA) |
| | Class A3 (restaurants/cafés) | one FTE per 18 sq.m (NIA) |

- 2.33 The floorspace capacity projections in this section are gross external area (GEA) figures. The employment densities above relate to net internal area (NIA). An additional 20% has been added to convert the employment densities rates to GEA floorspace.
- 2.34 New comparison goods retail floorspace is likely to be predominantly high street retailing, reflecting the application of the sequential approach and an employment density of one FTE per 23 sq.m (GEA) has been adopted.
- 2.35 New convenience goods retail floorspace is likely to be predominantly food store floorspace and an employment density of one FTE per 20 sq.m (GEA) has been adopted. For Class A3-A5 food/beverage floorspace an employment density of one FTE per 22 sq.m (GEA) has been adopted.
- 2.36 The floorspace capacity projections are over and above commitments. As indicated above, commitments are expected to provide around 22,700 sq.m gross of Class A1 to A5 floorspace. If an average employment density of one FTE per 22 sq.m GEA is adopted, then the implementation of these commitments will generate about 1,030 new FTE jobs.
- 2.37 The Borough wide projections to 2034, over and above the commitments would generate a further 622 FTE jobs, as follows:
 - Class A1 convenience goods floorspace (7,262 sq.m gross) = 363 FTEs;
 - Class A1 comparison goods floorspace (3,774 sq.m gross) = 164 FTEs; and
 - Class A₃-A₅ food/beverage floorspace (2,084 sq.m gross) = 95 FTEs.
- 2.38 The combined contribution of commitments and additional floorspace projections is around 1,650 FTE jobs.

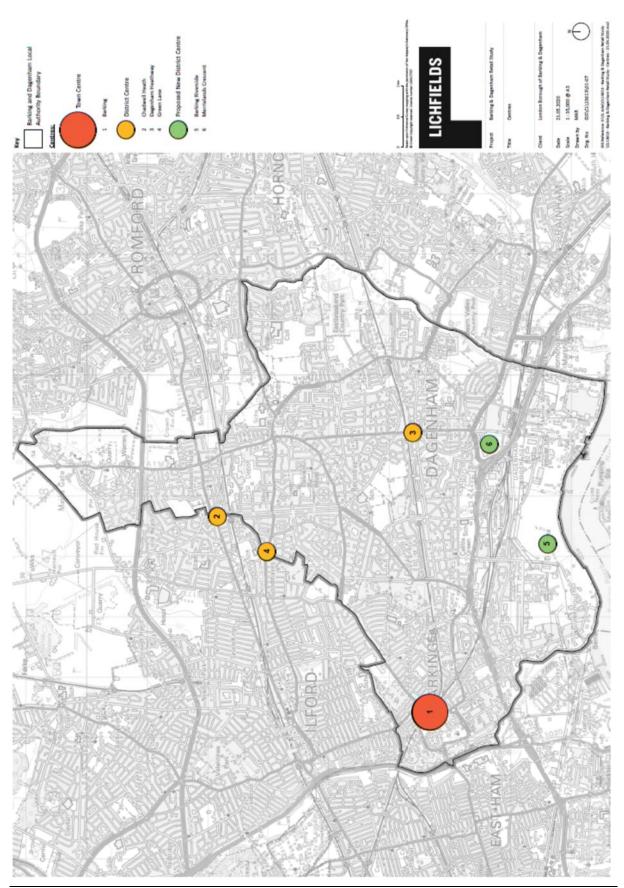
Policy Review

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- This section reviews the draft Regulation 19 Local Plan policies in relation to the conformity with the new NPPF, New London Plan and the previous policy review and recommendations set out in 2019 Update.
- 3.2 The revised NPPF (February 2019) consolidates a series of proposals that have been made in the last two and half years. In relation to town centres, the revised NPPF does not change the overall aims of policy.
- The New London Plan Intention to Publish (NLPIP) was issued to the Secretary of State in December 2019 and the letter of response to the Mayor was submitted in March 2020. The adoption of the New London Plan will require the production of a modified London Plan. However, most of the modifications will relate to the delivery of housing and do not affect the approach towards town centre uses. In the meantime, the NLPIP policies relating to town centres will carry weight, particularly where they are consistent with the revised NPPF.

Policy SP 5: Promoting economic growth

- Draft Policy SP 5 seeks to deliver 20,000 new jobs and a wider employment base. Any growth in the retail and food/beverage sector should make contributions to these objectives. As indicated in Section 2, the implementation of planned Class A1 to A5 commitments and the additional floorspace capacity projections could generate around 1,650 FTE jobs by 2034. Accommodating the projected floorspace capacity is consistent with the delivery of new jobs and a wider employment base.
- 3.5 The revised NPPF (February 2019) indicates local authorities are still required to support the role of town centres and policies should focus on defining a network and hierarchy of centres, allowing then to grow and diversify.
- 3.6 NLPIP Policy E9 requires development plans to identify future requirements and locations for new retail having regard to local evidence of demand and supply. The 2019 Update and this addendum provide an up-to-date assessment of the scale and type of retail floorspace needed and the potential distribution of new development, in line with Policy E9.
- 3.7 NLPIP Policy SD8 and Annex 1 sets out the network of town centres. NLPIP Annex 1 Town Centre Network provides guidance on the classification of centres and indicators on the role and function of town and district centres across London. NLPIP Policy SD7 sets out the criteria for assessing the potential for intensification of town centres. The conformity of draft policies with these NLPIP policies is set out below.
- NLPIP Policy SP7 also requires town centre boundaries, PSAs, primary/secondary frontages and the night-time economy of centres to be reviewed in Local Plans. The designations should take account of demand/capacity assessments for town centre uses and housing. If necessary the extent of shopping frontages should be revised where there is a surplus and greater flexibility should be introduced, again based on local circumstances. This implies a centre-by-centre approach.
- Consistent with the NPPF and NLPIP (Policy SD8 and Annex 1), Draft Policy SP 5 also supports the Borough's town centre hierarchy, where a range of appropriate town centres uses, not limited to traditional retail, will be encouraged. The Local Plan will include a Town Centre Hierarchy Map that clearly shows the new hierarchy of centres. A plan showing the main town and district centres is shown overleaf.



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The Borough contains one Major Centre (Barking town centre), three existing District Centres (Dagenham Heathway, Green Lane and Chadwell Heath) and two potential new District Centres (Barking Riverside and Merrielands Crescent). The proposed Town Centre Hierarchy in the emerging Local Plan is consistent with the NLPIP Annex 1. The NLPIP (Policy SD8) also provides indicators for individual centres within the network. The relevant designations are:

| Table 3.1 New London Plan – indicators for the network of cent | re on LB of Barking |
|--|---------------------|
|--|---------------------|

| | Barking | Dagenham | Green | Chadwell | Barking | Merrielands |
|------------------------------|---------------------------------------|----------|-------------|----------|-----------|-------------|
| | town | Heathway | Lane | Heath | Riverside | Crescent |
| Network classification | Major | District | District | District | New | New |
| | | | | | District | District |
| Night-time | NT3 | n/a | n/a | n/a | n/a | n/a |
| classification | local significance | | | | | |
| Commercial growth potential | Medium | Low | Low | Low | Medium | Medium |
| Residential growth potential | High | Medium | Incremental | High | Medium | High |
| Office guidelines | C protect small office capacity | n/a | n/a | n/a | n/a | n/a |
| Strategic regeneration area | Yes | Yes | Yes | n/a | n/a | Yes |

The analysis in the 2019 Update and this addendum confirm Barking Town Centre is the dominant town centre in the Borough, but the district centres also play an important role as a focal point in their respective areas. It is appropriate to differentiate the District Centres from the smaller Local Centres in the Borough. No chance to the proposed adopted hierarchy of centres is recommended.

Consistent with the NLPIP's suggested medium to low commercial growth potential, the floorspace capacity projections in this report suggest moderate levels of demand for retail and leisure development in Barking Town Centre and limited scope within the three existing District Centres. New facilities at Barking Riverside and Merrielands Crescent are included as commitments and allowance is made within the floorspace capacity projections for these developments. Barking Town Centre is expected to accommodate about 45% of the residual floorspace capacity over and above commitments. NLPIP Policy E9 suggests capacity for comparison goods retail should be brought forward in the main centres including Major Town Centres such as Barking Town Centre.

Draft Policy SP 5 supports the rejuvenation of Barking Town Centre and the shopping parade at Dagenham Heathway to enhance retail and residential, with linked improvements to the local public realm. Non-traditional retail uses will also be supported. This approach is in accordance with the regeneration objectives for these centres in the NLPIP and the revised floorspace projections in this addendum.

Policy DME 3: Vibrant, resilient, and characterful town centres

Linked to Policy SP5, Draft Policy DME 3 supports and reinforces the role and function of the Borough's hierarchy of designated town centres. This is consistent with NLPIP Policy SD8 and Annex 1.

Sequential approach

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The sequential test in both the NPPF and NLPIP indicates main town centre uses should locate in town centres, then in edge-of-centre locations; and only if suitable sites are not available (or expected to become available within a reasonable period) should out-of-centre sites be considered (para. 86). When considering edge-of-centre and out-of-centre proposals, preference should be given to accessible sites that are well connected to the town centre. Applicants and local planning authorities should demonstrate flexibility on issues such as format and scale, so that opportunities to utilise suitable town centre or edge-of-centre sites are fully explored (para. 87).

In accordance with the sequential approach, as set out in the NPPF and NLPIP (Policy SD7), this draft policy supports development proposals for main town centre uses, including community and cultural uses within the primary shopping area in designated town centres, followed by edge-of-centre sites. New retail uses outside the primary shopping area, but still within the town centre boundary, will be considered as edge-of-centre in planning policy terms and therefore subject to the impact and sequential tests. This approach is consistent with the NPPF glossary in Annex 2, which states edge-of-centre for retail proposes are locations that are well connected to, and up to 300 metres from the primary shopping area. For other main town centre uses, edge-of-centre will be located outside the town centre boundary but within 500 metres of a public transport interchange.

In order to facilitate this approach, the extent of town, district and neighbourhood centres will be illustrated on the Local Plan Policies Map. The boundaries will clearly relate to the application of the sequential and impact tests, which seek to direct retail and other key town centre uses to town centres and requires proposed retail development in edge, or out of town centre sites to be considered against the sequential approach. This approach is consistent with the NPPF and the NLPIP.

Impact threshold

The NPPF states that, when assessing applications for retail and leisure development outside of town centres, which are not in accordance with an up-to-date local plan, local planning authorities should require an impact assessment if the development is over a proportionate, locally set threshold. If there is no locally set threshold, the default threshold is 2,500 sq.m gross. The Planning Policy Guidance (PPG) provides guidance on setting locally appropriate thresholds, and indicates it will be important to consider:

- the scale of proposals relative to town centres;
- the existing viability and vitality of town centres;
- cumulative effects of recent developments;
- whether local town centres are vulnerable;
- the likely effects of development on any town centre strategy; and the impact on any other planned investment.

The PPG also states that where authorities do not have their own floorspace thresholds for impact assessments in local development plans, national policy requires impact assessments to be submitted for retail and leisure developments over 2,500 sq.m gross. The PPG acknowledges that it may occasionally be relevant to consider the impact of proposals below this floorspace threshold, e.g. if they are large developments when compared with the size of a nearby centre, or likely to have a disproportionate effect or 'tip the balance' of a vulnerable centre. Maintaining the sequential and impact test will allow each proposal to be considered on its individual merits.

Draft Policy DME 3 indicates development proposals for retail and leisure development outside the designated town centres and exceeding 500 sq.m gross will be required to submit an impact assessment in accordance with the NPPF and NPPG. The NPPF minimum threshold of 2,500 sq.m gross for impact assessment continues to be inappropriate as a blanket threshold across the Borough, because this scale of development would represent a significant proportion of the overall retail projections for most centres in the Borough. The revised floorspace capacity projections in this Addendum are lower than the 2019 Update and the need for a lower impact threshold (500 sq.m gross) is reinforced.

New local shopping centres

- 3.21 Draft Policy DME 3 also refers to development proposals for new local shopping centres. New local centres must seek to meet the needs of local residents based on local evidence. The draft policy correctly indicates applicants will be required to present robust justification including an impact assessment.
- 3.22 The benefit of this proposed policy approach is that it allows the provision of new local facilities in areas that may be poorly served and/or within large mixed use development to provide facilities catering for the local needs of the development, without needing to consider the sequential test.
- NLPIP Policy SD8 indicate local and neighbourhood centres should focus on providing convenient and attractive access by walking and cycling to local goods and services needed on a day-to-day basis. NLPIP Policy E9 suggests a policy framework is required to enhance local and neighbourhood shopping facilities and the identification of under-served areas to serve existing or new residential communities. The objectives of Draft Policy DME 3 are consistent with this NLPIP approach.
- The Planning Policy Guidance (PPG) suggests some certain main town centre uses have "particular market and locational requirements that mean they may only be accommodated in specific locations", but robust justification must be provided. The need for a new local centre is example of where there is a particular market and locational requirement that cannot be served by an existing centre. The aims of draft Policy DME 3 are consistent with the PPG guidance.
- Out-of-centre developments that include new local facilities should only be exempt from compliance with the sequential test where the proposed main town centre uses serve the local needs generated by the development or serve an area of deficiency, and where that need cannot be met by existing facilities within nearby centres. The onus is on the applicant to provide robust justification.
- 3.26 The footnote to draft Policy DME3, refers to the local needs index as a useful indicator of whether a local centre or important local parade is meeting some or all the needs of local residents. The updated local needs index plan with the two new district centres is shown Appendix 1.

Active ground floor frontages

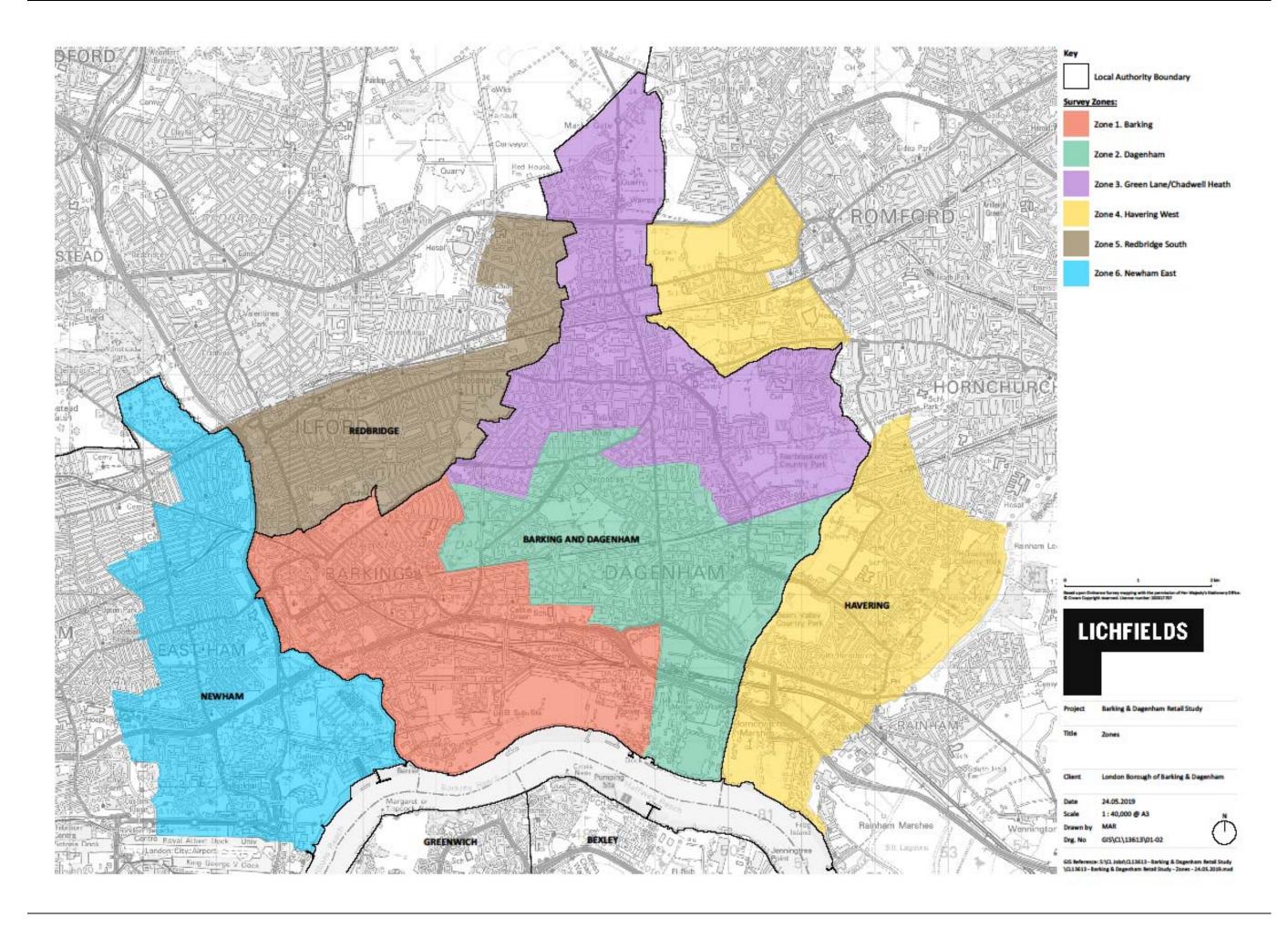
- 3.27 Draft Policy DME 3 indicates development proposals in town centres will be required to deliver and/or maintain active ground floor frontages generating high footfall (proportionate to the scale and nature of the centre). This includes, but is not limited to, shops, markets, community, cultural and civic uses.
- 3.28 This approach is consistent with NLPIP Policy SD6, which also indicates active frontages should be secured in new town centre developments.

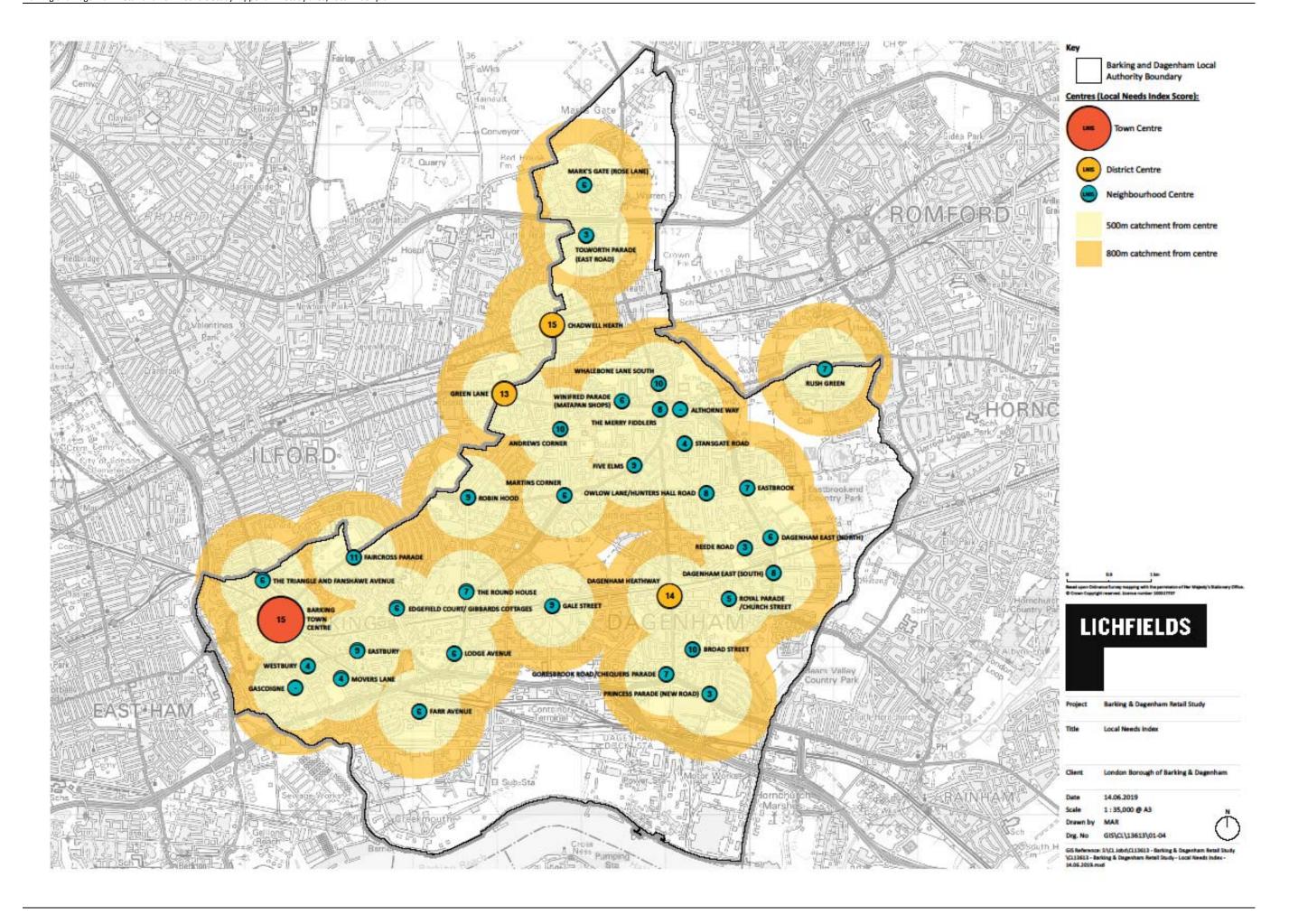
Policies DME 4, DME 5 and DME 6

- These draft policies relate to controlling and promoting non-retail uses within designated centres and issues are interrelated. Draft Policy DME 4 seeks to prevent the over-concentration of hot food takeaways, betting shops, and pay day loan shops. Draft Policy DME 5 promotes visitor accommodation in appropriate town centre locations. Draft Policy DME 6 promotes the evening economy subject to compliance with Policy criteria.
- As indicated in the 2019 Update, the revised NPPF provides limited guidance on the appropriate policy approach that should be adopted in relation to the mix and location of uses in town centres. However, the NPPF implies a more flexible approach should be considered based on local circumstances. Town centres should provide a range and mix of complementary uses. A balance between retail, entertainment and leisure activity helps town centres compete with online shopping. Town centres need a good mix of uses that extend activity throughout the daytime and into the evenings. The 2019 Update recommended a review of the primary and secondary shopping frontage designations and policy approach. The appropriate approach should be considered on a centre by centre basis, as one approach is unlikely to be suitable for all centres.
- The revised NPPF acknowledges the rapid changes that are affecting town centres. It recognises that diversification is key to the long-term vitality and viability of town centres, including the need for residential development. Accordingly, planning policies are expected to clarify the range of uses permitted, as part of a positive strategy for the future of each centre. This approach has been endorsed in the NLPIP Policy SD6 (Town centres and high streets) which indicates the varied role of London's high streets should be supported and enhanced. It promotes a diverse range of uses, including main town centre uses, night-time-economy, civic, community, social and residential uses. It encourages mixed use development, adaptation/diversification of town centres and redevelopment/change of use/intensification of surplus office space to other uses including housing.
- The NLPIP Policy E9 refers to a successful and diverse retail sector and suggests development plans can seek to manage clusters of retail and associated uses having regard to their positive and negative impacts, including: town centre vitality, viability and diversity; sustainability and accessibility; place-making/local identify, community safety/security; and mental and physical health/wellbeing. Policy E9 restricts new A5 hot takeaway uses within 400 metres from schools and suggests Boroughs should carefully manage the over-concentration of hot food takeaways by the use of locally-defined thresholds.
- 3.33 The supporting text to NLPIP Policy E9 also refers to the over-concentration of hot food takeaways and other uses such as betting shops, pay-day loan stores and amusement centres, giving rise to concerns regarding the impact on mental and physical health and wellbeing, amenity, vitality, viability and diversity. This NLPIP supporting text suggests the proliferation and concentrate of these uses should be carefully managed by development plans. Draft Policy DME 4 is consistent with this approach.
- The NLPIP (Policy SD6) also refers to the need to manage vibrant daytime, evening and night-time activities to enhance town centres, but this should have regard to the role of individual centres. Improvements to tourist infrastructure, attractions and hotels in town centres are also supported. NLPIP Policy E10 also seeks to maintain and enhance tourism and visitor accommodation. Draft Policies DME 5 and DME 6 are consistent with the objectives of NLPIP Policy SD6, and Policy E10.

- 3.35 The importance of a balance between retail and other town centre activity has increased in recent years, as town centres increasingly need to compete with on-line shopping. Town centres need a better mix of uses that extend activity throughout the daytime and into the evenings.
- The 2019 Update suggested two broad policy approaches that can be adopted to control the appropriate mix of uses within town centres as follows:
 - percentage thresholds restricting the amount of non-retail uses in designated frontages;
 - · criteria based policies that allow changes of use subject to specific requirements.
- 3.37 The 2019 Update indicated that both approaches are widely adopted across London and the South East and there is no right or wrong approach. Draft Policies DME 4, DME 5 and DME 6 effectively introduce a more flexible criteria based approach consistent with local circumstances. Criteria based policies are more flexible, allowing change of use applications to be assessed on their individual merits.

Appendix 1 Study area/Local Index plan





Appendix 2 Convenience goods capacity

Table 1: Study Area Population

| | 2019 | 2024 | 2029 | 2034 |
|------------------------------------|---------|---------|---------|---------|
| Zone 1 - Barking | 71,490 | 85,836 | 100,298 | 128,746 |
| Zone 2 - Dagenham | 69,162 | 71,238 | 78,995 | 79,975 |
| Zone 3 - Green Lane/Chadwell Heath | 74,205 | 72,263 | 74,205 | 76,948 |
| Zone 4 - Havering West | 48,299 | 56,899 | 62,624 | 64,706 |
| Zone 5 - Redbridge South | 82,749 | 92,275 | 95,592 | 99,206 |
| Zone 6 - Newham East | 99,076 | 97,594 | 109,765 | 117,844 |
| Total | 444,981 | 476,105 | 521,479 | 567,425 |

Sources:

GLA 2016 Round of Demographic Projections - SHLAA-based ward projections

Table 2: Convenience Goods Expenditure per person (£)

| | 2019 | 2024 | 2029 | 2034 |
|------------------------------------|-------|-------|-------|-------|
| Zone 1 - Barking | 1,703 | 1,693 | 1,687 | 1,690 |
| Zone 2 - Dagenham | 1,920 | 1,909 | 1,902 | 1,906 |
| Zone 3 - Green Lane/Chadwell Heath | 1,890 | 1,879 | 1,873 | 1,876 |
| Zone 4 - Havering West | 1,959 | 1,948 | 1,941 | 1,945 |
| Zone 5 - Redbridge South | 1,615 | 1,606 | 1,600 | 1,603 |
| Zone 6 - Newham East | 1,510 | 1,502 | 1,496 | 1,499 |

Sources:

Experian 2017 local expenditure estimates and recommended forecasts (Retail Planner Briefing Note 17)

Data in 2017 prices Excludes Special Forms of Trading

Table 3: Total Convenience Goods Expenditure (£m)

| | 2019 | 2024 | 2029 | 2034 |
|------------------------------------|--------|--------|--------|--------|
| Zone 1 - Barking | 121.75 | 145.32 | 169.20 | 217.58 |
| Zone 2 - Dagenham | 132.79 | 135.99 | 150.25 | 152.43 |
| Zone 3 - Green Lane/Chadwell Heath | 140.25 | 135.78 | 138.99 | 144.35 |
| Zone 4 - Havering West | 94.62 | 110.84 | 121.55 | 125.85 |
| Zone 5 - Redbridge South | 133.64 | 148.19 | 152.95 | 159.03 |
| Zone 6 - Newham East | 149.60 | 146.59 | 164.21 | 176.65 |
| Total | 772.65 | 822.71 | 897.15 | 975.90 |

Source: Tables 1 and 2

Table 4: Base Year 2013 Convenience Goods Market Shares (%)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow |
|---|-------------------|--------------------|------------------------------------|-------------------------|------------------------------|-----------------------|----------|
| Asda, Vicarage Field Shopping Centre, Barking | 26.3% | 1.1% | 0.5% | 0.4% | 2.9% | 1.7% | 5.0% |
| Tesco Superstore, Highbridge Road, Barking | 7.9% | 0.1% | 0.8% | 0.0% | 2.5% | 8.2% | 5.0% |
| Other stores, Barking | 7.8% | 0.9% | 0.2% | 0.2% | 1.7% | 0.3% | 5.0% |
| Other Zone 1 | 17.1% | 5.2% | 1.6% | 2.3% | 3.2% | 3.5% | 5.0% |
| Barking Sub-Total | 59.1% | 7.3% | 3.1% | 2.9% | 10.3% | 13.7% | |
| Iceland/Lidl, Dagenham, Heathway | 0.5% | 9.2% | 2.4% | 0.0% | 0.0% | 0.0% | 5.0% |
| Tesco Express, Dagenham Heathway | 0.0% | 4.2% | 0.5% | 0.0% | 0.0% | 0.4% | 5.0% |
| Other Zone 2 | 2.0% | 13.2% | 8.8% | 0.0% | 2.4% | 0.0% | 5.0% |
| Asda, Merrielands Crescent, Dagenham | 13.0% | 33.6% | 11.5% | 7.8% | 0.6% | 0.2% | 5.0% |
| Dagenham Sub-Total | 15.5% | 60.2% | 23.2% | 7.8% | 3.0% | 0.6% | |
| Sainsbury's, High Street, Chadwell Heath | 0.0% | 3.0% | 6.5% | 0.4% | 9.9% | 0.0% | 5.0% |
| Tesco Express, Chadwell Heath | 0.6% | 0.3% | 0.9% | 0.0% | 3.4% | 0.2% | 5.0% |
| Other Chadwell Heath | 0.0% | 0.0% | 0.2% | 0.0% | 2.0% | 0.0% | 5.0% |
| Chadwell Heath Sub-Total | 0.6% | 3.3% | 7.6% | 0.4% | 15.3% | 0.2% | |
| Green Lane | 0.4% | 0.2% | 3.2% | 0.6% | 5.6% | 0.4% | 5.0% |
| Morrisons, Becontree Heath | 1.5% | 4.5% | 19.8% | 1.0% | 2.2% | 0.0% | 5.0% |
| Other Zone 3 | 0.3% | 1.0% | 9.0% | 0.0% | 0.2% | 0.0% | 5.0% |
| Green Lane Sub-Total | 2.2% | 5.7% | 32.0% | 1.6% | 8.0% | 0.4% | |
| LBBD Total | 77.4% | 76.5% | 65.9% | 12.7% | 36.6% | 14.9% | |
| Beckton | 11.8% | 2.1% | 0.8% | 0.0% | 3.3% | 35.3% | n/a |
| East Ham | 0.3% | 0.0% | 0.0% | 0.0% | 0.4% | 24.9% | n/a |
| llford | 1.6% | 0.7% | 0.8% | 0.4% | 18.6% | 7.8% | n/a |
| Romford | 1.2% | 8.4% | 21.8% | 12.4% | 18.3% | 0.2% | n/a |
| Hornchurch | 1.0% | 1.3% | 3.1% | 30.2% | 0.3% | 0.1% | n/a |
| Rainham | 0.7% | 7.1% | 3.2% | 32.7% | 0.0% | 0.0% | n/a |
| Lakeside | 1.3% | 0.5% | 0.1% | 0.4% | 0.3% | 0.2% | n/a |
| Stratford | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% | 1.4% | n/a |
| Other Outside LBBD | 4.7% | 3.4% | 4.3% | 11.2% | 22.2% | 15.2% | n/a |
| Total | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | |

Source: NEMS Household Survey, October 2013

Table 5: Adjusted Convenience Goods Market Shares 2019 (%)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow |
|----------------|-------------------|--------------------|------------------------------------|-------------------------|------------------------------|-----------------------|----------|
| Barking | 58.5% | 7.2% | 2.7% | 2.9% | 11.0% | 14.0% | 5.0% |
| Dagenham | 14.8% | 57.4% | 20.7% | 7.8% | 3.0% | 0.6% | 5.0% |
| Chadwell Heath | 0.6% | 3.3% | 6.8% | 0.3% | 13.6% | 0.2% | 5.0% |
| Green Lane | 4.8% | 9.7% | 38.0% | 1.8% | 14.6% | 0.4% | 5.0% |
| LBBD Total | 78.7% | 77.6% | 68.2% | 12.8% | 42.2% | 15.2% | |
| Outside LBBD | 21.3% | 22.4% | 31.8% | 87.2% | 57.8% | 84.8% | |
| Total | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | |

Source: NEMS Household Survey, October 2013 with adjustments for completed development since 2013

Table 6: Current Convenience Goods Shopping Patterns 2019 (£m)

| Area | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | Inflow | Total |
|------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|--------|--------|
| Expenditure 2019 | 121.75 | 132.79 | 140.25 | 94.62 | 133.64 | 149.60 | | 772.65 |
| Barking | 71.22 | 9.56 | 3.79 | 2.74 | 14.70 | 20.94 | 6.47 | 129.43 |
| Dagenham | 18.02 | 76.22 | 29.03 | 7.38 | 4.01 | 0.90 | 7.13 | 142.69 |
| Chadwell Heath | 0.73 | 4.38 | 9.54 | 0.28 | 18.17 | 0.30 | 1.76 | 35.17 |
| Green Lane | 5.84 | 12.88 | 53.29 | 1.70 | 19.51 | 0.60 | 4.94 | 98.77 |
| LBBD Total | 95.82 | 103.05 | 95.65 | 12.11 | 56.40 | 22.74 | 20.30 | 406.06 |
| Outside LBBD | 25.93 | 29.75 | 44.60 | 82.51 | 77.24 | 126.86 | n/a | 386.89 |
| Total | 121.75 | 132.79 | 140.25 | 94.62 | 133.64 | 149.60 | n/a | 792.95 |

Source: Tables 3 and 5

Table 7: Adjusted Future Convenience Goods Market Shares 2024 onward (%)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow |
|--------------------|-------------------|--------------------|------------------------------------|-------------------------|------------------------------|-----------------------|----------|
| Barking | 49.0% | 7.0% | 2.7% | 2.9% | 11.0% | 14.0% | 5.0% |
| Dagenham | 11.2% | 51.8% | 20.7% | 7.8% | 3.0% | 0.6% | 5.0% |
| Chadwell Heath | 0.6% | 3.3% | 6.8% | 0.3% | 13.6% | 0.2% | 5.0% |
| Green Lane | 4.8% | 9.7% | 38.0% | 1.8% | 14.6% | 0.4% | 5.0% |
| Barking Riverside* | 15.0% | 7.3% | 0.0% | 0.0% | 0.0% | 0.0% | 5.0% |
| LBBD Total | 80.6% | 79.1% | 68.2% | 12.8% | 42.2% | 15.2% | |
| Outside LBBD | 19.4% | 20.9% | 31.8% | 87.2% | 57.8% | 84.8% | |
| Total | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | |

Source: NEMS Household Survey, October 2013 with adjustments

^{*} district/neighourhood centres up to 19,700 sq.m gross of Class A1 to A5 uses, including a large food store (2,500 to 8,000 sq.m).

Table 8: Future Convenience Goods Shopping Patterns 2024 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | Inflow | Total |
|-------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|--------|--------|
| Expenditure 2024 | 145.32 | 135.99 | 135.78 | 110.84 | 148.19 | 146.59 | | 822.71 |
| Barking | 71.21 | 9.52 | 3.67 | 3.21 | 16.30 | 20.52 | 6.55 | 130.98 |
| Dagenham | 16.28 | 70.44 | 28.11 | 8.65 | 4.45 | 0.88 | 6.78 | 135.58 |
| Chadwell Heath | 0.87 | 4.49 | 9.23 | 0.33 | 20.15 | 0.29 | 1.86 | 37.23 |
| Green Lane | 6.98 | 13.19 | 51.60 | 2.00 | 21.64 | 0.59 | 5.05 | 101.03 |
| Barking Riverside | 21.80 | 9.93 | 0.00 | 0.00 | 0.00 | 0.00 | 1.67 | 33.40 |
| LBBD Total | 117.13 | 107.57 | 92.60 | 14.19 | 62.54 | 22.28 | 21.91 | 438.22 |
| Outside LBBD | 28.19 | 28.42 | 43.18 | 96.65 | 85.66 | 124.31 | n/a | 406.41 |
| Total | 145.32 | 135.99 | 135.78 | 110.84 | 148.19 | 146.59 | n/a | 844.63 |

Source: Tables 3 and 7

Table 9: Future Convenience Goods Shopping Patterns 2029 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | Inflow | Total |
|-------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|--------|--------|
| Expenditure 2029 | 169.20 | 150.25 | 138.99 | 121.55 | 152.95 | 164.21 | | 897.15 |
| Barking | 82.91 | 10.52 | 3.75 | 3.53 | 16.82 | 22.99 | 7.40 | 147.91 |
| Dagenham | 18.95 | 77.83 | 28.77 | 9.48 | 4.59 | 0.99 | 7.40 | 148.00 |
| Chadwell Heath | 1.02 | 4.96 | 9.45 | 0.36 | 20.80 | 0.33 | 1.94 | 38.86 |
| Green Lane | 8.12 | 14.57 | 52.81 | 2.19 | 22.33 | 0.66 | 5.30 | 105.98 |
| Barking Riverside | 25.38 | 10.97 | 0.00 | 0.00 | 0.00 | 0.00 | 1.91 | 38.26 |
| LBBD Total | 136.38 | 118.85 | 94.79 | 15.56 | 64.54 | 24.96 | 23.95 | 479.03 |
| Outside LBBD | 32.83 | 31.40 | 44.20 | 105.99 | 88.40 | 139.25 | n/a | 442.07 |
| Total | 169.20 | 150.25 | 138.99 | 121.55 | 152.95 | 164.21 | n/a | 921.10 |

Source: Tables 3 and 7

Table 10: Future Convenience Goods Shopping Patterns 2034 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | Inflow | Total |
|-------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|--------------------------|--------|----------|
| Expenditure 2034 | 217.58 | 152.43 | 144.35 | 125.85 | 159.03 | 176.65 | | 975.90 |
| Barking | 106.61 | 10.67 | 3.90 | 3.65 | 17.49 | 24.73 | 8.79 | 175.85 |
| Dagenham | 24.37 | 78.96 | 29.88 | 9.82 | 4.77 | 1.06 | 7.83 | 156.69 |
| Chadwell Heath | 1.31 | 5.03 | 9.82 | 0.38 | 21.63 | 0.35 | 2.03 | 40.54 |
| Green Lane | 10.44 | 14.79 | 54.85 | 2.27 | 23.22 | 0.71 | 5.59 | 111.87 |
| Barking Riverside | 32.64 | 11.13 | 0.00 | 0.00 | 0.00 | 0.00 | 2.30 | 46.07 |
| LBBD Total | 175.37 | 120.57 | 98.45 | 16.11 | 67.11 | 26.85 | 26.55 | 531.01 |
| Outside LBBD | 42.21 | 31.86 | 45.90 | 109.74 | 91.92 | 149.80 | n/a | 471.43 |
| Total | 217.58 | 152.43 | 144.35 | 125.85 | 159.03 | 176.65 | n/a | 1,002.45 |

Source: Tables 3 and 7

Table 11: Convenience Goods Floorspace and Benchmark Turnover 2019

| | Sales Floorspace | Convenience | Convenience | Turnover | Total Turnover |
|--|------------------|----------------|--------------------------|--------------|----------------|
| | (sq.m net) | floorspace (%) | floorspace (sq.m net) | (£ per sq.m) | (£m) |
| Barking | | | | | |
| B&M Bargains, Vicarage Field Shopping Centre | 1,456 | 20% | 291 | £4,031 | £1.17 |
| Asda, Genoa Building, London Road | 2,634 | 85% | 2,239 | £13,659 | £30.58 |
| Tesco Superstore, Highbridge Road, Barking | 2,942 | 85% | 2,501 | £13,797 | £34.50 |
| Iceland, 34/42 East Street, Barking | 521 | 98% | 511 | £6,859 | £3.50 |
| Lidl, 62-82 Ripple Road, Barking | 1,197 | 80% | 958 | £10,103 | £9.67 |
| Tesco Ripple Road Express, Barking | 278 | 95% | 264 | £13,797 | £3.64 |
| Tesco Ripple Road (Esso) Express, Barking | 116 | 95% | 110 | £13,797 | £1.52 |
| Other Barking Town Centre shops | 3,941 | 100% | 3,941 | £6,000 | £23.65 |
| Other Zone 1 | 1,841 | 100% | 1,841 | £6,000 | £11.05 |
| Barking Total | 14,926 | | 12,655 | | £119.29 |
| Dagenham | | | | | |
| Asda, Merrielands Crescent, Dagenham | 7,140 | 65% | 4,641 | £13,659 | £63.39 |
| Aldi, Merrielands Retail Park | 782 | 85% | 665 | £10,827 | £7.20 |
| B&M Bargains, Merrielands Retail Park | 2,815 | 20% | 563 | £4,031 | £2.27 |
| Co-op, Faircross Parade | 174 | 95% | 165 | £10,824 | £1.79 |
| Lidl, Heathway, Dagenham Heathway | 716 | 85% | 609 | £10,103 | £6.15 |
| Iceland, Heathway, Dagenham Heathway | 428 | 98% | 419 | £6,859 | £2.88 |
| Tesco Express, Dagenham Heathway | 273 | 95% | 259 | £13,797 | £3.58 |
| Other Dagenham Heathway | 1,022 | 100% | 1,022 | £6,000 | £6.13 |
| Tesco Express, Shafter Road | 247 | 95% | 235 | £13,797 | £3.24 |
| Co-op, Porters Avenue | 200 | 95% | 190 | £10,824 | £2.06 |
| Co-op, Gale Street | 122 | 95% | 116 | £10,824 | £1.25 |
| Co-op, Wood Lane | 342 | 95% | 325 | £10,824 | £3.52 |
| Other Zone 2 | 1,708 | 100% | 1,708 | £6,000 | £10.25 |
| Dagenham total | 15,969 | | 10,917 | | £113.70 |
| Chadwell Heath | | | | | |
| Sainsbury's, High Road, Chadwell Heath | 2,621 | 85% | 2,228 | £11,691 | £26.05 |
| Tesco Express, Chadwell Heath | 255 | 95% | 242 | £13,797 | £3.34 |
| Other Chadwell Heath | 1,463 | 100% | 1,463 | £6,000 | £8.78 |
| Chadwell Heath Total | 4,339 | | 3,933 | | £38.17 |
| Green Lane | | | | | |
| Tesco Express, Green Lane | 291 | 95% | 276 | £13,797 | £3.81 |
| Other Green Lane | 2,095 | 100% | 2,095 | £6,000 | £12.57 |
| Morrisons, Wood Lane, Becontree Heath | 2,546 | 85% | 2,164 | £10,476 | £22.67 |
| Asda, Whalebone Lane | 2,851 | 85% | 2,423 | £13,659 | £33.10 |
| B&M Bargains, Whalebone Lane | 1,069 | 20% | 214 | £4,031 | £0.86 |
| Iceland, Whalebone Lane South | 616 | 98% | 604 | £6,859 | £4.14 |
| Co-op, Becontree Avenue | 84 | 95% | 80 | £10,824 | £0.86 |
| Co-op, Rose Lane | 153 | 95% | 145 | £10,824 | £1.57 |
| Tesco Express, Rowallen Parade | 249 | 95% | 237 | £13,797 | £3.26 |
| Lidl, Longbridge Road | 1,046 | 80% | 837 | £10,103 | £8.45 |
| Tesco Express, Oxlow Lane | 225 | 95% | 214 | £13,797 | £2.95 |
| McColls, Oxlow Lane | 281 | 95% | 267 | £6,418 | £1.71 |
| Co-op, Dagenham Road | 384 | 95% | 365 | £10,824 | £3.95 |
| Other Zone 3 | 3,283 | 100% | 3,283 | £6,000 | £19.70 |
| Green Lane Total | 15,173 | | 13,203 | | £119.62 |
| LBBD TOTAL | 50,407 | | 40,709 | | £390.77 |
| Commitments Parking Physicide | 3.000 | 750/ | 2.070 | £42.000 | £35.64 |
| Barking Riverside Vicerage Fields Pedevelopment *net increase | 3,960 | 75% | 2,970 | £12,000 | |
| Vicarage Fields Redevelopment *net increase | 700 | 85% | 595 765 | £12,000 | £7.14 |
| Abbey Road Retail Park Redevelopment | 805 | 95% | 765 | £12,000 | £9.18 |
| Gascoigne Estate West Redevelopment | 88 | 95% | 84 | £12,000 | £1.00 |
| Fresh Wharf Estate Redevelopment | 238 | 95% | 226 | £12,000 | £2.71 |
| Gascoigne Estate East Redevelopment | 473 | 90% | 426 | £12,000 | £5.11 |
| Merrielands Development Site | 227 | 95% | 216 | £12,000 | £2.59 |
| Beam Park Development Site | 835 | 85% | 710 | £12,000 | £8.52 |
| Coopers Arms Public House, Chadwell Heath | 275 | 95% | 261 | £12,000 | £3.14 |
| Total | 7,601 | | 6,252 | | £75.02 |

Source: ORC StorePoint food store data (2019), Global Data company average sales densities (2018) and Goad Plan data

Table 12: Summary of Convenience Goods Expenditure 2019 to 2034

| | 2019 | 2024 | 2029 | 2034 |
|---|--------|--------|--------|--------|
| Available Expenditure in LBBD (£m) | | | | |
| Barking | 129.43 | 130.98 | 147.91 | 175.85 |
| Dagenham | 142.69 | 135.58 | 148.00 | 156.69 |
| Chadwell Heath | 35.17 | 37.23 | 38.86 | 40.54 |
| Green Lane | 98.77 | 101.03 | 105.98 | 111.87 |
| Barking Riverside | n/a | 33.40 | 38.26 | 46.07 |
| Total | 406.06 | 438.22 | 479.03 | 531.01 |
| Benchmark turnover existing facilities (£m) | | | | |
| Barking | 119.29 | 120.25 | 120.25 | 120.25 |
| Dagenham | 113.70 | 114.61 | 114.61 | 114.61 |
| Chadwell Heath | 38.17 | 38.47 | 38.47 | 38.47 |
| Green Lane | 119.62 | 120.58 | 120.58 | 120.58 |
| Barking Riverside | n/a | n/a | n/a | n/a |
| Total | 390.77 | 393.91 | 393.91 | 393.91 |
| Turnover of Commitments (£m) | | | | |
| Barking | n/a | 25.34 | 25.34 | 25.34 |
| Dagenham | n/a | 11.19 | 11.19 | 11.19 |
| Chadwell Heath | n/a | 3.16 | 3.16 | 3.16 |
| Green Lane | n/a | 0.00 | 0.00 | 0.00 |
| Barking Riverside | n/a | 35.93 | 35.93 | 35.93 |
| Total | n/a | 75.62 | 75.62 | 75.62 |
| Surplus/Deficit Expenditure (£m) | | | | |
| Barking | 10.14 | -14.61 | 2.32 | 30.26 |
| Dagenham | 29.00 | 9.78 | 22.20 | 30.89 |
| Chadwell Heath | -3.00 | -4.40 | -2.77 | -1.09 |
| Green Lane | -20.85 | -19.55 | -14.60 | -8.71 |
| Barking Riverside | n/a | -2.53 | 2.34 | 10.14 |
| Total | 15.29 | -31.31 | 9.50 | 61.48 |

Source: Tables 6 to 11

Table 13: Convenience Goods Floorspace Expenditure Capacity 2019 to 2034

| | 2019 | 2024 | 2029 | 2034 |
|--|---------|---------|---------|---------|
| Turnover Density New Floorspace (£ per sq.m) | £12,000 | £12,096 | £12,096 | £12,096 |
| Floorspace Requirement (sq.m net) | | | | |
| Barking | n/a | -1,208 | 192 | 2,502 |
| Dagenham | n/a | 808 | 1,836 | 2,554 |
| Chadwell Heath | n/a | -364 | -229 | -91 |
| Green Lane | n/a | -1,616 | -1,207 | -720 |
| Barking Riverside | n/a | -209 | 193 | 838 |
| Total | n/a | -2,588 | 785 | 5,083 |
| Floorspace Requirement (sq.m gross) | | | | |
| Barking | n/a | -1,725 | 274 | 3,574 |
| Dagenham | n/a | 1,155 | 2,622 | 3,648 |
| Chadwell Heath | n/a | -519 | -327 | -129 |
| Green Lane | n/a | -2,309 | -1,724 | -1,029 |
| Barking Riverside | n/a | -299 | 276 | 1,198 |
| Total | n/a | -3,698 | 1,122 | 7,261 |

Appendix 3 Comparison Goods Capacity

Table 1: Study Area Population

| | 2019 | 2024 | 2029 | 2034 |
|------------------------------------|---------|---------|---------|---------|
| Zone 1 - Barking | 71,490 | 85,836 | 100,298 | 128,746 |
| Zone 2 - Dagenham | 69,162 | 71,238 | 78,995 | 79,975 |
| Zone 3 - Green Lane/Chadwell Heath | 74,205 | 72,263 | 74,205 | 76,948 |
| Zone 4 - Havering West | 48,299 | 56,899 | 62,624 | 64,706 |
| Zone 5 - Redbridge South | 82,749 | 92,275 | 95,592 | 99,206 |
| Zone 6 - Newham East | 99,076 | 97,594 | 109,765 | 117,844 |
| Total | 444,981 | 476,105 | 521,479 | 567,425 |

Sources:

GLA 2016 Round of Demographic Projections - SHLAA-based ward projections

Table 2: Comparison Goods Expenditure per person (£)

| | 2019 | 2024 | 2029 | 2034 |
|------------------------------------|-------|-------|-------|-------|
| Zone 1 - Barking | 2,241 | 2,501 | 2,815 | 3,207 |
| Zone 2 - Dagenham | 2,309 | 2,576 | 2,899 | 3,303 |
| Zone 3 - Green Lane/Chadwell Heath | 2,476 | 2,763 | 3,109 | 3,543 |
| Zone 4 - Havering West | 3,025 | 3,375 | 3,798 | 4,328 |
| Zone 5 - Redbridge South | 2,174 | 2,426 | 2,730 | 3,111 |
| Zone 6 - Newham East | 1,935 | 2,159 | 2,430 | 2,769 |

Sources:

Experian Local Expenditure 2017 (2017 prices)
Excludes Special Forms of Trading

Experian Retail Planner Briefing Note 17 (February 2020)

Table 3: Total Comparison Goods Expenditure (£m)

| Zone | 2019 | 2024 | 2029 | 2034 |
|------------------------------------|----------|----------|----------|----------|
| Zone 1 - Barking | 160.21 | 214.68 | 282.34 | 412.89 |
| Zone 2 - Dagenham | 159.70 | 183.51 | 229.01 | 264.16 |
| Zone 3 - Green Lane/Chadwell Heath | 183.73 | 199.66 | 230.70 | 272.63 |
| Zone 4 - Havering West | 146.10 | 192.03 | 237.85 | 280.05 |
| Zone 5 - Redbridge South | 179.90 | 223.86 | 260.97 | 308.91 |
| Zone 6 - Newham East | 191.71 | 210.71 | 266.73 | 326.37 |
| Total | 1,021.35 | 1,224.45 | 1,507.59 | 1,865.00 |

Source: Tables 1 and 2

Table 4: Base Year Comparison Goods Market Shares 2013 (%)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow |
|---|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|----------|
| Barking (incl. Abbey Retail Park) | 23.2% | 3.8% | 1.7% | 0.5% | 4.1% | 5.0% | 10.0% |
| Dagenham Heathway (incl. Merrielands Retail Park) | 5.4% | 25.9% | 8.2% | 3.1% | 1.1% | 0.3% | 10.0% |
| Chadwell Heath | 0.5% | 2.0% | 4.7% | 0.1% | 7.0% | 0.3% | 5.0% |
| Green Lane | 0.3% | 0.9% | 1.9% | 0.0% | 0.3% | 0.1% | 5.0% |
| LBBD Total | 29.4% | 32.6% | 16.5% | 3.7% | 12.5% | 5.7% | |
| Central London | 3.4% | 1.2% | 3.0% | 2.7% | 2.6% | 6.9% | n/a |
| Westfield, Stratford | 4.0% | 1.4% | 1.6% | 0.2% | 5.9% | 11.1% | n/a |
| Lakeside | 18.4% | 19.6% | 17.5% | 32.4% | 7.6% | 6.8% | n/a |
| Bluewater | 1.1% | 0.3% | 1.3% | 2.1% | 2.3% | 0.7% | n/a |
| East Ham | 1.4% | 0.5% | 0.3% | 0.0% | 0.2% | 18.1% | n/a |
| Romford | 12.2% | 29.6% | 46.3% | 38.4% | 20.8% | 4.7% | n/a |
| Ilford | 8.2% | 2.9% | 4.2% | 0.0% | 32.4% | 11.5% | n/a |
| Beckton | 18.5% | 5.2% | 3.2% | 0.6% | 7.2% | 29.2% | n/a |
| Rainham | 0.3% | 1.8% | 0.7% | 6.4% | 0.0% | 0.2% | n/a |
| Hornchurch | 0.6% | 1.6% | 1.2% | 8.1% | 0.2% | 0.0% | n/a |
| Other Outside LBBD | 2.5% | 3.3% | 4.2% | 5.4% | 8.3% | 5.1% | n/a |
| Total | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | |

Source: NEMS Household Survey, October 2013

Table 5: Current 2019 Comparison Goods Market Shares (%)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow |
|----------------------------|-------------------|--------------------|------------------------------------|-------------------------|------------------------------|-----------------------|------------|
| Barking (Zone 1) | 23.0% | 3.6% | 1.6% | 0.5% | 4.0% | 5.0% | 10.0% |
| Dagenham Heathway (Zone 2) | 5.5% | 25.7% | 8.1% | 3.1% | 1.1% | 0.3% | 10.0% |
| Chadwell Heath | 0.5% | 1.7% | 3.9% | 0.1% | 6.2% | 0.2% | 5.0% |
| Green Lane | 0.3% | 1.6% | 3.4% | 0.0% | 2.2% | 0.2% | 5.0% |
| LBBD Total | 29.3% | 32.6% | 17.0% | 3.7% | 13.5% | 5.7% | |
| Outside LBBD | 70.7% | 67.4% | 83.0% | 96.3% | 86.5% | 94.3% | n/a n/a |
| Total | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | |

Source: NEMS Household Survey, October 2013 with adjustments

Table 6: Current 2019 Comparison Goods Expenditure Patterns (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Lane/ Chadwell Heath | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | Inflow | Total |
|-------------------|-------------------|--------------------|--|----------------------------|------------------------------|-----------------------|--------|----------|
| Expenditure 2019 | 160.21 | 159.70 | 183.73 | 146.10 | 179.90 | 191.71 | | 1021.35 |
| Barking | 36.85 | 5.75 | 2.94 | 0.73 | 7.20 | 9.59 | 7.01 | 70.05 |
| Dagenham Heathway | 8.81 | 41.04 | 14.88 | 4.53 | 1.98 | 0.58 | 7.98 | 79.80 |
| Chadwell Heath | 0.80 | 2.71 | 7.17 | 0.15 | 11.15 | 0.38 | 1.18 | 23.54 |
| Green Lane | 0.48 | 2.56 | 6.25 | 0.00 | 3.96 | 0.38 | 0.72 | 14.34 |
| LBBD Total | 46.94 | 52.06 | 31.23 | 5.41 | 24.29 | 10.93 | 16.88 | 187.74 |
| Outside LBBD | 113.27 | 107.63 | 152.50 | 140.70 | 155.61 | 180.78 | n/a | 850.49 |
| Total | 160.21 | 159.70 | 183.73 | 146.10 | 179.90 | 191.71 | | 1,038.23 |

Source: Tables 3 and 5

Table 7 Future Comparison Goods Market Shares (%)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow |
|-------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|----------|
| Barking | 20.4% | 3.5% | 1.6% | 0.5% | 4.0% | 5.0% | 10.0% |
| Dagenham Heathway | 4.7% | 24.7% | 8.1% | 3.1% | 1.1% | 0.3% | 10.0% |
| Chadwell Heath | 0.5% | 1.7% | 3.9% | 0.1% | 6.2% | 0.2% | 5.0% |
| Green Lane | 0.3% | 1.6% | 3.4% | 0.0% | 2.2% | 0.2% | 5.0% |
| Barking Riverside | 8.0% | 4.0% | 0.0% | 0.0% | 0.0% | 0.0% | 5.0% |
| LBBD Total | 33.9% | 35.5% | 17.0% | 3.7% | 13.5% | 5.7% | |
| Outside LBBD | 66.1% | 64.5% | 83.0% | 96.3% | 86.5% | 94.3% | n/a |
| Total | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | |

Source: NEMS Household Survey, October 2013 with adjustments

Table 8: Future Comparison Goods Expenditure Patterns 2024 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Lane/ Chadwell Heath | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | Inflow | Total |
|-------------------|-------------------|--------------------|--|----------------------------|------------------------------|-----------------------|--------|----------|
| Expenditure 2024 | 214.68 | 183.51 | 199.66 | 192.03 | 223.86 | 210.71 | | 1224.45 |
| Barking | 43.79 | 6.42 | 3.19 | 0.96 | 8.95 | 10.54 | 8.21 | 82.07 |
| Dagenham Heathway | 10.09 | 45.33 | 16.17 | 5.95 | 2.46 | 0.63 | 8.96 | 89.60 |
| Chadwell Heath | 1.07 | 3.12 | 7.79 | 0.19 | 13.88 | 0.42 | 1.39 | 27.87 |
| Green Lane | 0.64 | 2.94 | 6.79 | 0.00 | 4.92 | 0.42 | 0.83 | 16.54 |
| Barking Riverside | 17.17 | 7.34 | 0.00 | 0.00 | 0.00 | 0.00 | 1.29 | 25.80 |
| LBBD Total | 72.78 | 65.15 | 33.94 | 7.11 | 30.22 | 12.01 | 20.68 | 241.88 |
| Outside LBBD | 141.90 | 118.36 | 165.72 | 184.93 | 193.64 | 198.70 | n/a | 1,003.25 |
| Total | 214.68 | 183.51 | 199.66 | 192.03 | 223.86 | 210.71 | | 1,245.12 |

Source: Tables 3 and 7

Table 9: Future Comparison Goods Expenditure Patterns 2029 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Lane/ Chadwell Heath | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | Inflow | Total |
|-------------------|-------------------|--------------------|--|----------------------------|------------------------------|-----------------------|--------|----------|
| Expenditure 2029 | 282.34 | 229.01 | 230.70 | 237.85 | 260.97 | 266.73 | | 1507.59 |
| Barking | 57.60 | 8.02 | 3.69 | 1.19 | 10.44 | 13.34 | 10.47 | 104.74 |
| Dagenham Heathway | 13.27 | 56.56 | 18.69 | 7.37 | 2.87 | 0.80 | 11.06 | 110.63 |
| Chadwell Heath | 1.41 | 3.89 | 9.00 | 0.24 | 16.18 | 0.53 | 1.64 | 32.90 |
| Green Lane | 0.85 | 3.66 | 7.84 | 0.00 | 5.74 | 0.53 | 0.98 | 19.61 |
| Barking Riverside | 22.59 | 9.16 | 0.00 | 0.00 | 0.00 | 0.00 | 1.67 | 33.42 |
| LBBD Total | 95.71 | 81.30 | 39.22 | 8.80 | 35.23 | 15.20 | 25.83 | 301.30 |
| Outside LBBD | 186.63 | 147.71 | 191.48 | 229.05 | 225.74 | 251.53 | n/a | 1,232.13 |
| Total | 282.34 | 229.01 | 230.70 | 237.85 | 260.97 | 266.73 | | 1,533.42 |

Source: Tables 3 and 7

Table 10: Future Comparison Goods Expenditure Patterns 2034 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Lane/ Chadwell Heath | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | Inflow | Total |
|-------------------|-------------------|--------------------|--|----------------------------|------------------------------|-----------------------|--------|----------|
| Expenditure 2034 | 412.89 | 264.16 | 272.63 | 280.05 | 308.91 | 326.37 | | 1865.00 |
| Barking | 84.23 | 9.25 | 4.36 | 1.40 | 12.36 | 16.32 | 14.21 | 142.12 |
| Dagenham Heathway | 19.41 | 65.25 | 22.08 | 8.68 | 3.40 | 0.98 | 13.31 | 133.10 |
| Chadwell Heath | 2.06 | 4.49 | 10.63 | 0.28 | 19.15 | 0.65 | 1.96 | 39.23 |
| Green Lane | 1.24 | 4.23 | 9.27 | 0.00 | 6.80 | 0.65 | 1.17 | 23.35 |
| Barking Riverside | 33.03 | 10.57 | 0.00 | 0.00 | 0.00 | 0.00 | 2.29 | 45.89 |
| LBBD Total | 139.97 | 93.78 | 46.35 | 10.36 | 41.70 | 18.60 | 32.95 | 383.71 |
| Outside LBBD | 272.92 | 170.38 | 226.28 | 269.69 | 267.21 | 307.76 | n/a | 1,514.24 |
| Total | 412.89 | 264.16 | 272.63 | 280.05 | 308.91 | 326.37 | | 1,897.94 |

Source: Tables 3 and 7

Table 11 Comparison Goods Floorspace 2019

| | Comparison Floorspace (sq.m gross) | Comparison Sales Floorspace (sq.m net) |
|---|------------------------------------|---|
| Barking | (sq.iii gross) | r ioorspace (sq.iii riet) |
| Barking Town Centre comparison shops | 20,710 | 14,497 |
| Comparison floorspace in food stores | 20,710 n/a | 1,106 |
| Wickes, Hertford Road | 5,300 | 4,240 |
| Barking Total | 20,710 | 19,843 |
| Merrielands Retail Park | 20,710 | 13,043 |
| Aldi | n/a | 117 |
| Argos | 1,470 | 340 |
| B&M Bargains | 3,519 | 2,815 |
| Halfords | 925 | 740 |
| TK Maxx | 935 | 748 |
| Pound Stretcher | 542 | 434 |
| Pets at Home | 538 | 430 |
| | | |
| Asda | n/a | 2,499 |
| Merrielands Retail Park Total | 7,929 | 8,123 |
| Dagenham Heathway | 0.070 | 4.450 |
| Dagenham Heathway Centre comparison shops | 6,370 | 4,459 |
| Comparison floorspace in food stores (Zone 2) | n/a | 184 |
| Dagenham Heathway Total | 6,370 | 4,643 |
| Chadwell Heath | 4.000 | 0.050 |
| Chadwell Heath Centre comparison shops | 4,080 | 2,856 |
| Green Lane | 4.570 | 0.400 |
| Green Lane Centre comparison shops | 4,570 | 3,199 |
| Comparison floorspace in food stores (Zone 3) | n/a | 2,376 |
| Green Lane Total | 4,570 | 5,575 |
| LBBD TOTAL | 39,579 | 38,184 |
| Commitments | 0.500 | 4.040 |
| Barking Riverside | 6,500 | 4,840 |
| Vicarage Fields Redevelopment *net increase | 1,750 | 1,313 |
| Abbey Road Retail Park Redevelopment | 804 | 603 |
| Gascoigne Estate West Redevelopment | 88 | 66 |
| Former Abbey Leisure Centre Redevelopment | 158 | 119 |
| Fresh Wharf Estate Redevelopment | 238 | 179 |
| Gascoigne Estate East Redevelopment | 463 | 347 |
| Merrielands Development Site | 908 | 681 |
| Beam Park Development Site | 835 | 626 |
| Coopers Arms Public House, Chadwell Heath | 275 | 206 |
| Total | 12,019 | 8,979 |

Source: Global Sales Data, VOA, Experian Goad and LBBD

Table 12 Summary of Comparison Goods Expendiutre 2019 to 2034

| | 2019 | 2024 | 2029 | 2034 |
|--------------------------------------|--------|--------|--------|--------|
| Available Expenditure in LBBD (£m) | | | | |
| Barking | 70.05 | 82.07 | 104.74 | 142.12 |
| Dagenham | 79.80 | 89.60 | 110.63 | 133.10 |
| Chadwell Heath | 23.54 | 27.87 | 32.90 | 39.23 |
| Green Lane | 14.34 | 16.54 | 19.61 | 23.35 |
| Barking Riverside | n/a | 25.80 | 33.42 | 45.89 |
| Total | 187.74 | 241.88 | 301.30 | 383.71 |
| Turnover of Existing Facilities (£m) | | | | |
| Barking | 70.05 | 82.64 | 95.34 | 108.92 |
| Dagenham | 79.80 | 94.14 | 108.60 | 124.07 |
| Chadwell Heath | 23.54 | 27.77 | 32.04 | 36.60 |
| Green Lane | 14.34 | 16.92 | 19.52 | 22.30 |
| Barking Riverside | n/a | n/a | n/a | n/a |
| Total | 187.74 | 221.46 | 255.49 | 291.90 |
| Turnover of Commitments (£m) | | | | |
| Barking | n/a | 15.49 | 17.87 | 20.41 |
| Dagenham | n/a | 7.71 | 8.90 | 10.16 |
| Chadwell Heath | n/a | 1.22 | 1.40 | 1.60 |
| Green Lane | n/a | 0.00 | 0.00 | 0.00 |
| Barking Riverside | n/a | 28.55 | 32.93 | 37.63 |
| Total | n/a | 52.96 | 61.10 | 69.81 |
| Surplus/Defecit Expenditure (£m) | | | | |
| Barking | n/a | -16.06 | -8.46 | 12.79 |
| Dagenham | n/a | -12.25 | -6.87 | -1.13 |
| Chadwell Heath | n/a | -1.12 | -0.54 | 1.03 |
| Green Lane | n/a | -0.38 | 0.09 | 1.05 |
| Barking Riverside | n/a | -2.74 | 0.48 | 8.27 |
| Total | n/a | -32.55 | -15.29 | 22.00 |

Sources: Tables 6 to 9

Table 13 Comparison Goods Floorspace Capacity 2019 to 2034

| | 2019 | 2024 | 2029 | 2034 |
|--|--------|--------|--------|--------|
| Turnover Density New Floorspace (£ per sq.m) | £5,000 | £5,898 | £6,805 | £7,774 |
| Floorspace Requirement (sq.m net) | | | | |
| Barking | n/a | -2,723 | -1,244 | 1,645 |
| Dagenham | n/a | -2,077 | -1,009 | -145 |
| Chadwell Heath | n/a | -190 | -80 | 132 |
| Green Lane | n/a | -64 | 14 | 135 |
| Barking Riverside | n/a | -465 | 71 | 1,063 |
| Total | n/a | -5,519 | -2,247 | 2,831 |
| Floorspace Requirement (sq.m gross) | | | | |
| Barking | n/a | -3,630 | -1,658 | 2,193 |
| Dagenham | n/a | -2,769 | -1,345 | -194 |
| Chadwell Heath | n/a | -254 | -106 | 176 |
| Green Lane | n/a | -85 | 18 | 181 |
| Barking Riverside | n/a | -620 | 95 | 1,418 |
| Total | n/a | -7,358 | -2,997 | 3,774 |

Appendix 4 Food and Beverage Capacity

Table 1 Study Area Population

| | 2019 | 2024 | 2029 | 2034 |
|------------------------------------|---------|---------|---------|---------|
| Zone 1 - Barking | 71,490 | 85,836 | 100,298 | 128,746 |
| Zone 2 - Dagenham | 69,162 | 71,238 | 78,995 | 79,975 |
| Zone 3 - Green Lane/Chadwell Heath | 74,205 | 72,263 | 74,205 | 76,948 |
| Zone 4 - Havering West | 48,299 | 56,899 | 62,624 | 64,706 |
| Zone 5 - Redbridge South | 82,749 | 92,275 | 95,592 | 99,296 |
| Zone 6 - Newham East | 99,076 | 97,594 | 109,765 | 117,864 |
| Total | 444,981 | 476,105 | 521,479 | 567,535 |

Sources:

GLA 2016 Round of Demographic Projections - SHLAA-based ward projections

Table 2 Food and Beverage Expenditure per person (£)

| | 2019 | 2024 | 2029 | 2034 |
|------------------------------------|-------|-------|-------|-------|
| Zone 1 - Barking | 809 | 854 | 904 | 955 |
| Zone 2 - Dagenham | 817 | 863 | 914 | 965 |
| Zone 3 - Green Lane/Chadwell Heath | 854 | 902 | 954 | 1,008 |
| Zone 4 - Havering West | 1,053 | 1,112 | 1,177 | 1,243 |
| Zone 5 - Redbridge South | 762 | 804 | 851 | 899 |
| Zone 6 - Newham East | 709 | 748 | 792 | 837 |

Sources:

Experian Local Expenditure 2017 (2017 prices) Experian Retail Planner Briefing Note 17 (February 2020)

Table 3 Total Food and Beverage Expenditure (£m)

| | 2019 | 2024 | 2029 | 2034 |
|------------------------------------|--------|--------|--------|--------|
| Zone 1 - Barking | 57.84 | 73.30 | 90.67 | 122.95 |
| Zone 2 - Dagenham | 56.51 | 61.48 | 72.20 | 77.18 |
| Zone 3 - Green Lane/Chadwell Heath | 63.37 | 65.18 | 70.79 | 77.56 |
| Zone 4 - Havering West | 50.86 | 63.27 | 73.71 | 80.43 |
| Zone 5 - Redbridge South | 63.05 | 74.19 | 81.35 | 89.27 |
| Zone 6 - Newham East | 70.24 | 73.00 | 86.93 | 98.65 |
| Total | 361.87 | 410.42 | 475.65 | 546.04 |

Source: Tables 1 and 2

Table 4 Base year 2013 Food and Drink Market Shares (%)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow |
|---------------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|----------|
| Barking | 21.9% | 1.3% | 0.6% | 0.0% | 4.2% | 5.0% | 5.0% |
| Dagenham | 7.9% | 35.7% | 13.5% | 1.7% | 1.8% | 0.4% | 5.0% |
| Chadwell Heath/Green Lane | 5.3% | 7.4% | 14.8% | 0.0% | 13.4% | 0.7% | 5.0% |
| LBBD Total | 35.1% | 44.4% | 28.9% | 1.7% | 19.4% | 6.1% | |
| Outside LBBD | 64.9% | 55.6% | 71.1% | 98.3% | 80.6% | 93.9% | n/a |
| Total | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | |

Source: NEMS Household Survey, October 2013

Table 5 Current Food and Beverage Expenditure Patterns 2019 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow | Total |
|---------------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|----------|--------|
| Expenditure 2019 | 57.84 | 56.51 | 63.37 | 50.86 | 63.05 | 70.24 | | 361.87 |
| Barking | 12.67 | 0.73 | 0.38 | 0.00 | 2.65 | 3.51 | 1.05 | 20.99 |
| Dagenham | 4.57 | 20.17 | 8.56 | 0.86 | 1.13 | 0.28 | 1.87 | 37.45 |
| Chadwell Heath/Green Lane | 3.07 | 4.18 | 9.38 | 0.00 | 8.45 | 0.49 | 1.35 | 26.91 |
| LBBD Total | 20.30 | 25.09 | 18.31 | 0.86 | 12.23 | 4.28 | 4.27 | 85.35 |
| Outside LBBD | 37.54 | 31.42 | 45.06 | 49.99 | 50.82 | 65.96 | n/a | 280.79 |
| Total | 57.84 | 56.51 | 63.37 | 50.86 | 63.05 | 70.24 | | 366.14 |

Source: Tables 3 and 4

Table 6 Future Food and Beverage Market Shares (%)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow |
|---------------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|----------|
| Barking | 19.6% | 1.7% | 0.7% | 0.0% | 4.4% | 5.0% | 5.0% |
| Dagenham | 6.1% | 30.2% | 13.4% | 1.7% | 1.8% | 0.4% | 5.0% |
| Chadwell Heath/Green Lane | 4.2% | 6.7% | 14.5% | 0.0% | 13.2% | 0.7% | 5.0% |
| Barking Riverside | 12.0% | 10.0% | 0.3% | 0.0% | 0.0% | 0.0% | 5.0% |
| LBBD Total | 41.9% | 48.6% | 28.9% | 1.7% | 19.4% | 6.1% | |
| Outside LBBD | 58.1% | 51.4% | 71.1% | 98.3% | 80.6% | 93.9% | n/a |
| Total | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | |

Source: NEMS Household Survey, October 2013 with adjustments for commitments

Table 7 Future Food and Beverage Expenditure Patterns 2024 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow | Total |
|---------------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|----------|--------|
| Expenditure 2024 | 73.30 | 61.48 | 65.18 | 63.27 | 74.19 | 73.00 | | 410.42 |
| Barking | 14.37 | 1.05 | 0.46 | 0.00 | 3.26 | 3.65 | 1.20 | 23.98 |
| Dagenham | 4.47 | 18.57 | 8.73 | 1.08 | 1.34 | 0.29 | 1.81 | 36.29 |
| Chadwell Heath/Green Lane | 3.08 | 4.12 | 9.45 | 0.00 | 9.79 | 0.51 | 1.42 | 28.37 |
| Barking Riverside | 8.80 | 6.15 | 0.20 | 0.00 | 0.00 | 0.00 | 0.80 | 15.94 |
| LBBD Total | 30.71 | 29.88 | 18.84 | 1.08 | 14.39 | 4.45 | 5.23 | 104.58 |
| Outside LBBD | 42.59 | 31.60 | 46.34 | 62.20 | 59.80 | 68.55 | n/a | 311.07 |
| Total | 73.30 | 61.48 | 65.18 | 63.27 | 74.19 | 73.00 | | 415.65 |

Source: Tables 3 and 6

Table 8 Future Food and Beverage Expenditure Patterns 2029 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow | Total |
|---------------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|--------------------------|----------|--------|
| Expenditure 2029 | 90.67 | 72.20 | 70.79 | 73.71 | 81.35 | 86.93 | | 475.65 |
| Barking | 17.77 | 1.23 | 0.50 | 0.00 | 3.58 | 4.35 | 1.44 | 28.86 |
| Dagenham | 5.53 | 21.80 | 9.49 | 1.25 | 1.46 | 0.35 | 2.10 | 41.99 |
| Chadwell Heath/Green Lane | 3.81 | 4.84 | 10.26 | 0.00 | 10.74 | 0.61 | 1.59 | 31.85 |
| Barking Riverside | 10.88 | 7.22 | 0.21 | 0.00 | 0.00 | 0.00 | 0.96 | 19.28 |
| LBBD Total | 37.99 | 35.09 | 20.46 | 1.25 | 15.78 | 5.30 | 6.10 | 121.98 |
| Outside LBBD | 52.68 | 37.11 | 50.33 | 72.46 | 65.57 | 81.63 | n/a | 359.78 |
| Total | 90.67 | 72.20 | 70.79 | 73.71 | 81.35 | 86.93 | | 481.75 |

Source: Tables 3 and 6

Table 9 Future Food and Beverage Expenditure Patterns 2034 (£m)

| | Zone 1 Barking | Zone 2 Dagenham | Zone 3 Green Ln/ Chadwell H. | Zone 4 Havering West | Zone 5 Redbridge South | Zone 6 Newham East | % Inflow | Total |
|---------------------------|-------------------|--------------------|------------------------------------|----------------------------|------------------------------|-----------------------|----------|--------|
| Expenditure 2034 | 122.95 | 77.18 | 77.56 | 80.43 | 89.27 | 98.65 | | 546.04 |
| Barking | 24.10 | 1.31 | 0.54 | 0.00 | 3.93 | 4.93 | 1.83 | 36.65 |
| Dagenham | 7.50 | 23.31 | 10.39 | 1.37 | 1.61 | 0.39 | 2.35 | 46.92 |
| Chadwell Heath/Green Lane | 5.16 | 5.17 | 11.25 | 0.00 | 11.78 | 0.69 | 1.79 | 35.85 |
| Barking Riverside | 14.75 | 7.72 | 0.23 | 0.00 | 0.00 | 0.00 | 1.19 | 23.90 |
| LBBD Total | 51.52 | 37.51 | 22.42 | 1.37 | 17.32 | 6.02 | 7.17 | 143.31 |
| Outside LBBD | 71.44 | 39.67 | 55.15 | 79.06 | 71.95 | 92.63 | n/a | 409.90 |
| Total | 122.95 | 77.18 | 77.56 | 80.43 | 89.27 | 98.65 | | 553.21 |

Source: Tables 3 and 6

Table 10 Food and Beverage Outlets in Barking and Dagenham Borough 2019

| | Class A3 | Class A4 | Class A5 | Total |
|---------------------|----------|----------|----------|-------|
| Barking Town Centre | 31 | 6 | 16 | 53 |
| Dagenham Heathway | 2 | 1 | 9 | 12 |
| Chadwell Heath | 11 | 1 | 11 | 23 |
| Green Lane | 10 | 0 | 16 | 26 |
| Other LBBD | 54 | 8 | 98 | 160 |
| LBBD TOTAL | 108 | 16 | 150 | 274 |

Table 11 Food and Beverage Commitments

| | Food and Beverage Floorspace (sq.m gross) | Turnover (per sq.m) | Total Turnover (£m) |
|---|---|------------------------|------------------------|
| Barking Riverside | 3,900 | £5,000 | £19.50 |
| Vicarage Fields Redevelopment *net increase | 1,050 | £5,000 | £5.25 |
| Abbey Road Retail Park Redevelopment | 402 | £5,000 | £2.01 |
| Gascoigne Estate West Redevelopment | 70 | £5,000 | £0.35 |
| Fresh Wharf Estate Redevelopment | 190 | £5,000 | £0.95 |
| Gascoigne Estate East Redevelopment | 370 | £5,000 | £1.85 |
| Merrielands Development Site | 300 | £5,000 | £1.50 |
| Coopers Arms Public House, Chadwell Heath | 137 | £5,000 | £0.69 |
| Total | 6,419 | | £32.10 |

Table 12 Food and Beverage Capacity Assessment 2019 to 2034

| | 2019 | 2024 | 2029 | 2034 |
|--------------------------------------|-------|--------|--------|--------|
| Available Expenditure in LBBD (£m) | | | | |
| Barking | 20.99 | 23.98 | 28.86 | 36.65 |
| Dagenham | 37.45 | 36.29 | 41.99 | 46.92 |
| Chadwell Heath/Green Lane | 26.91 | 28.37 | 31.85 | 35.85 |
| Barking Riverside | n/a | 15.94 | 19.28 | 23.90 |
| Total | 85.35 | 104.58 | 121.98 | 143.31 |
| Turnover of existing facilities (£m) | | | | |
| Barking | 20.99 | 22.06 | 23.19 | 24.37 |
| Dagenham | 37.45 | 39.36 | 41.37 | 43.48 |
| Chadwell Heath/Green Lane | 26.91 | 28.29 | 29.73 | 31.24 |
| Barking Riverside | n/a | n/a | n/a | n/a |
| Total | 85.35 | 89.71 | 94.28 | 99.09 |
| Turnover of commitments (£m) | | | | |
| Barking | n/a | 10.41 | 10.94 | 11.50 |
| Dagenham | n/a | 1.50 | 1.58 | 1.66 |
| Chadwell Heath/Green Lane | n/a | 0.69 | 0.72 | 0.76 |
| Barking Riverside | n/a | 19.50 | 20.49 | 21.54 |
| Total | n/a | 32.10 | 33.73 | 35.45 |

Source: Tables 5 to 11

Table 13 Food and Beverage Capacity Assessment 2019 to 2034

| Centre | 2019 | 2024 | 2029 | 2034 |
|--|---------------|-------------------------|-------------------------|-------------------|
| Surplus/Deficit Expenditure (£m) | | | | |
| Barking | 0.00 | -8.49 | -5.26 | 0.78 |
| Dagenham | 0.00 | -3.07 | 0.62 | 3.44 |
| Chadwell Heath/Green Lane | 0.00 | -0.60 | 1.40 | 3.85 |
| Barking Riverside | 0.00 | -3.56 | -1.22 | 2.36 |
| Total | | | | |
| | | | | |
| Turnover Density New Floorspace (£ per sq.m) | £5,000 | £5,000 | £5,000 | £5,000 |
| Turnover Density New Floorspace (£ per sq.m) Floorspace Capacity (sq.m gross) | £5,000 | £5,000 | £5,000 | £5,000 |
| • • • • • • • | £5,000 | £5,000 -1,698 | £5,000 -1,053 | £5,000 155 |
| Floorspace Capacity (sq.m gross) | , | ŕ | , | , |
| Floorspace Capacity (sq.m gross) Barking | 0 | -1,698 | -1,053 | 155 |
| Floorspace Capacity (sq.m gross) Barking Dagenham | 0 0 | -1,698 -614 | -1,053 124 | 155 687 |

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